

## Les organisations nongouvernementales en Arménie



~Non-Governmental Organizations in Armenia

By Areg Gharabegian

January 2014

There were almost no non-governmental organizations (NGO) in Armenia during the Soviet era.

After the devastating earthquake of December 1988 and during the years of war in Artsakh,

NGOs began forming in Armenia and they were heavily involved with relief and humanitarian

efforts. The Government of Armenia was unable to cope with the dire situation resulted from the

earthquake and war; therefore, it had to accept the active participation of civil society

organizations (CSOs).

Alongside humanitarian aid, major international organizations and NGOs started contributing to

the development of the local non-government sector. Also, the major Armenian organizations

from Diaspora provided humanitarian aid and contributed greatly to the reconstruction process.

This period can be considered the first stage in the formation of local NGOs. The focus of these

new NGOs was on refugees, women, children, the elderly, and the disabled but their activities

were somewhat limited. NGOs' inability to meet growing demand for emergency services and

operations was due to the lack of local NGO skills, knowledge, capabilities, and absence of an

appropriate legal framework.

Even though most of the NGOs were located in Yerevan, local NGOs began emerging in the

marzes (provinces) too. Local NGOs began implementing projects in education, health, culture,

community development, and income generation. In 1997, the number of local NGOs reached

more than 500. By 2001, data from the State Register showed that there were 2,585 NGOs

officially registered. In 2010, the State Register reported 45 international NGOs and 5,700 local

NGOs. However, out of the total number of local NGOs registered, only less than 15% can be

considered operational. As of these operational ones, most are small outfits which are not active

and some have vague and obscure missions. The following are missions of few of such NGOs:

☐ The main	goal of the	organization	is to	participate	actively i	n social	and	legal
life of the								

country in order to promote free and safe life for the youth.

☐ The main	goals of the	e organization	are to o	develop t	the art an	d psychology	and to
form civil							

society.

 $\hfill\square$  To organize and collect all the recipes of Armenian national cuisine and publish it. To

participate in international contests, seminars, and meetings.

Table 1 presents a list of operational NGOs and their fields of activities but not all are necessarily

active.

International NGOs can be classified under the same categories as local NGOs, but with two

additional categories:

☐ infrastructure development and construction; and

 $\hfill \square$  capacity building and technical assistance for local CSOs, self-governing bodies, and

community councils.

A survey conducted by World Learning revealed that, in the 1990s, 70% of NGO leaders were

women. However, by 2001, 58% of NGO leaders were men, and in 2009, the percentage of male

NGO leaders was 63%. While the Government of Armenia and the Armenian CSOs do not

practice gender discrimination to cause this shift; therefore, this shift could be based on the fact

that men came to view NGOs as a job opportunity and a means to further their careers.

In 2004 there were approximately 75 international NGOs operating in Armenia but recently the

number has decreased. The reason for this decline may be the stable economic growth in

Armenia in 2006 and 2007.

2

Table 1 - List of NGOs

Source: The Professionals for Civil Society NGO

Government Involvement

The gradual increase in the number of international NGOs in Armenia and the corresponding

need to regulate the activities of all types of CSOs led to the Government of Armenia adopting its

first Law on Civil Society Organizations in 1996. The law encouraged international NGOs to shift

their activities from emergency response to development, the protection of human rights, and

enhancing the capacity of local NGOs. The law states that Armenia recognizes the crucial role of

NGOs in the development of civil society and aims to promote the establishment

of NGOs as

legal entities. The government has also passed decrees, regulations, memorandums, and

agreements related to cooperation with NGOs, and formed institutional bodies and units in

community and national levels.

Voluntarism

NGOs in Armenia utilize informal and less structured volunteering process when they are

interacting with the society in comparison to Armenian NGOs in Diaspora. NGOs in Armenia also

have issues with volunteer mismanagement; sporadic volunteer recruitment; lack of skills

assessment, orientation, and training for volunteers; and recognizing volunteer contributions.

Engaging volunteers in long-term regular commitments, instead of ad hoc projects could better

utilize this important resource.

Because voluntarism for social society was not a common practice during Soviet era, there is a

need to widely publicize the value of volunteerism to get more people interested in becoming

volunteers for different causes. Presently this important resource is underutilized by NGOs in

Armenia. NGOs also should realize the expectations of the volunteer in order to retain

involvement and commitment over time. A non-profit organization with a strong and committed

volunteer base is more likely to attract new funds.

Human Rights, Public Policy 154 Yerevan 522

Youth 80 Vanadzor 104

Humanitarian Assistance 71 Gyumri 82

Women Issues 67 Goris 38

Community Development 66 Yeghegnadzor 31

Children, Family Issues 65 Kapan 20

Economic Development 62 Martuni 14

Health, Medical Problems 52 Ashtarak 12

Environment, Ecology 51 Novemberian 11

Education 43 Sisian 11

Handicapped Issues 43 Stepanavan 11

Professional Association 43 Ijevan 10

Art, Culture 32 22 other cities with less 88

National Heritage 28 than 10 in each one

Agriculture 27

Science, Technology 26

Mass Media 20

**International Relations 13** 

National Minorities 12

Refugee Issues 12

Sports, Hobbies 9

Total 954

By Field of Activity By Location

3

**Democratic Governance** 

The internal democratic governance of NGOs in Armenia is another issue that needs to be

addressed. NGOs have developed written policies for democratic governance but often do not

follow these policies. NGOs hold elections to select their internal leadership, yet the rotation rate

of such leadership is low. Typically founders of NGOs hold their positions for a long term, which

affects the formation of independent boards of directors.

Most Armenian NGOs have bylaws and constitutions that outline their governance mechanisms

but it seems sometimes these mechanisms are developed to get the required permits and to

attract new funds, rather than a genuine intention of democratic management. Members are also

often excluded from decision-making processes. Unless NGOs embrace these democratic

procedures into their regular operations they cannot establish a credible reputation in the community.

## **Funding Sources**

Financial sustainability is one of the main challenges that local NGOs in Armenia face. It is this

challenge that limits their capacity for impact and distorts the image of civil society as a financially

dependent sector. It is necessary to diversify source of funding by fostering partnerships with a

full variety of potential funders, such as individuals, corporations, and government. NGOs in

Armenia undertake fund-raising activities through various events, exhibitions, concerts, and other

activities. However, the majority of NGOs have difficulty with fundraising because they lack

experience in fundraising methods, basic marketing, and financial management skills.

Activities of Armenian NGOs are heavily reliant on external funding. Some donor organizations

work directly with NGOs, while others operate on a bilateral or multilateral basis. The Armenian

Diaspora also assists the local NGO sector by allocating funds or providing in-kind assistance.

Many NGOs believe that if donor organizations leave Armenia, the scope of NGOs' activities will

be curtailed and many of NGOs will become non-operational due to lack of funding.

The Civil Society Fund is one of several programs supported by the World Bank, which has

provided grants since 1999 to NGOs and other CSOs in Armenia. The grants support activities

related to civic engagement, and the focus is on empowering people who have been excluded

from society's decision-making processes. The individual grants are between \$8,000 and

\$10,000.

Today's unfavorable legislative framework related to the donations to nonprofit organizations

does not provide the NGO sector with an opportunity to acquire alternative

financing. Therefore,

limited and unsustainable funding from donors and the government make the NGO sector more

dependent, affecting their independence and sustainability. The Armenian business sector does

not invest in NGO development. If they do support them, the investment is limited to one-time,

project or event base charitable contributions. Often NGOs take funding for a project that is not in

line with their mission, values, and principles, but project requirements are determined by the

donor's agenda, which then affects credibility of the organization. Armenia's state budget

allocates some funds for NGOs on a competitive basis.

Lack of transparency and accountability is another issue with NGOs where most of them do not

produce and disseminate annual reports and financial statements. The majority of NGOs claim

that their financial information is publicly available, yet on closer inspection, it becomes clear that

they rarely report to their beneficiaries when it comes to the finances and the quality of their work.

The majority of Armenian NGOs think that the preparation of reports requires additional financial

expenditure. Reporting of finances and activities would improve the public's perception of NGOs.

4

Effectiveness of NGOs

One of the underlying causes of civil society's weak impact on policy and pressing social issues is

that the sector's achievements are predominantly due to the support of only a small segment of

the Armenian population. The NGOs have failed to extend their outreach and rally greater support

and higher levels of citizen participation in their activities.

Long-term financial insecurity stands as another hindrance to the levels of CSO organizations in

Armenia. Armenian NGOs have relied solely or predominantly on international donor funding,

without diversifying their income sources or developing a long-term strategy to change this

situation. As a result, the instability of work in the NGO sector does not attract young specialists.

Increasing the professional skills of CSOs, through trainings and staff development could help

strengthen the level of organizational development and achievement. What is of most importance

is to focus on staff retention, and retain the professionals in the sector, as well as to establish a

culture of information sharing and knowledge transfer.

Fragmentation and competition among NGOs occur frequently, resulting in an ineffective system

for Armenian CSOs. Because of limited coordination among NGOs, the sector lacks updated

information and a database of NGOs. This creates an inadequate picture of these organizations

and, consequently, gives people a poor perception of NGOs. This also affects the ability of NGOs

to influence the decision-making process in the public administration.

Some issues facing the civil society include a short-term approach, lack of strategic thinking,

clustering around pro government or opposition groups, and poor organizational capacity. In

order to increase citizen participation and sponsorship, NGOs need to realize that they need to be

deriving their legitimacy from the society, as they depend on popular support. Increased

transparency and accountability are vital to support this action. This includes reporting to their

beneficiaries just as they do to their funders and presenting an inclusive account of all aspects of

their activities. Improvements in these fields will contribute towards increased levels of trust

towards the civil society sector by broader society and will foster increased

citizen participation.

Sources

Civil Society Briefs, Asian Development Bank, Armenia Resident Mission, November 2011.

Armenian Civil Society: from Transition to Consolidation, CIVICUS, Civil Society Index Policy

Action Brief, 2010.

The Professionals for Civil Society NGO, database of NGOs, World Learning, Inc.